

Message Text

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TO SECSTATE WASHDC PRIORITY 4893

SECDEF WASHDC PRIORITY

C O N F I D E N T I A L SECTION 1 OF 4 USNATO 1731

E.O. 11652: GDS 31-12-80

TAGS: MILI, NATO

SUBJ: ALLIANCE DEFENCE INDUSTRY AND TECHNOLOGY (ADIT)

SECDEF FOR ODDR&E FOR DR. CURRIE, AND OASD (I&L) FOR SECRETARY
MENDOLIA.

MESSAGE FORWARDS TEXT OF DS/ASG(74)86, MEMO FROM ASG DEFENCE
SUPPORT TO NADREPS ON ALLIANCE DEFENCE INDUSTRY AND TECHNOLOGY.
SECGEN LUNS PLANS NAC DISCUSSION IN EARLY APRIL (PROBABLY
10 APR). MISSION COMMENTS SEPTTEL. INITIAL WASHINGTON COMMENTS
REQUESTED BY COB 8 APR.

DS/ASG(74)76 25TH MARCH, 1974

TO: NADREPS

FROM: ASSISTANT SECRETARY GENERAL FOR DEFENCE SUPPORT

SUBJECT: ALLIANCE DEFENCE INDUSTRY AND TECHNOLOGY

REFERENCE: PO/74/16

AT OUR RECENT MEETINGS YOU HAVE ASKED ME TO PROVIDE SOME
BACKGROUND AND ELABORATION OF THE REFERENCED PO FOR USE
PURPOSE OF THIS MEMO IS TO RESPOND TO THAT REQUEST.

2. THE COUNCIL HAS ON A NUMBER OF OCCASIONS EXPRESSED
ITS SUPPORT FOR EFFORTS TO ACHIEVE GREATER STANDARDIZATION IN
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THE INVENTORIES OF ARMAMENTS, AND GREATER CO-OPERATION IN THE
DEVELOPMENT AND PRODUCTION OF ARMAMENTS THROUGH THE ALLIANCE.
THE FRUITS OF THESE EFFORTS HAVE, HOWEVER, NOT BEEN VERY GREAT.
THE NATO MILITARY AUTHROITITIES FOR EXAMPLE IN PRESENTING THEIR

FORCE GOALS THIS YEAR, HAVE AGAIN EXPRESSED DISAPPOINTMENT OVER PROGRESS IN STANDARDIZATION.

3. ONE OF THE REASONS OFTEN CITED FOR FAILURE TO ACHIEVE MORE SIGNIFICANT RESULTS HAS BEEN THE CONFLICT BETWEEN THE GOALS OF NATO STANDARDIZATION AND ARMAMENTS CO-OPERATION ON THE ONE HAND, AND NATIONAL INDUSTRIAL AND ECONOMIC GOALS ON THE OTHER. IT IS ARGUED THAT NATIONS "PROTECT" THEIR DEFENCE INDUSTRIES BECAUSE THEY BELIEVE THAT NATIONAL SECURITY REQUIRES AS GREAT AN INDEPENDENCE AS POSSIBLE IN ARMS PRODUCTION, THAT WEAPONS DEVELOPMENT AND PRODUCTION PROVIDE TECHNOLOGY AND SKILLS WHICH ENHANCE THE NON-DEFENCE SECTORS OF THE ECONOMY, AND THAT SUCH PROGRAMS PROVIDE EMPLOYMENT AND OFFER ATTRACTIVE EXPORT POSSIBILITIES.

4. THE MAINTENANCE OF A MODERN, ECONOMICALLY HEALTHY AND PRODUCTIVE ARMAMENTS INDUSTRY WITH EFFECTIVE PARTICIPATION BY MOST OF THE MEMBERS OF THE ALLIANCE MUST MAKE AN IMPORTANT CONTRIBUTION OVER THE LONG TERM TO CONTINUING DETERRENCE OF COERCIVE OR THREATENING ACTIONS AGAINST NATO.

5. THE DEVELOPMENT, OVER THE PAST TWENTY YEARS, OF NATIONAL ARMAMENTS INDUSTRIES HAS CREATED EXTENSIVE TECHNOLOGICAL AND INDUSTRIAL ASSETS "PROTECTION" OF THESE NATIONAL INDUSTRIES MAY HAVE BEEN OR MAY STILL BE ESSENTIAL TO THEIR ESTABLISHMENT. THE DEVELOPMENT AND "PROTECTION" OF THESE NATIONAL INDUSTRIES HAS ALSO LED IN MANY CASES, HOWEVER, TO A PROGRESSIVE "DESTANDARDIZATION" OF NATO ARMAMENTS, TO A LIMITATION OF PRODUCTION VOLUMES TO BELOW ECONOMICALLY EFFICIENT LEVELS, TO AN INHIBITION OF INTERNATIONAL COMPETITIVE FACTORS WHICH TEND TO PRODUCE EFFICIENT INDUSTRIES, AND TO TECHNOLOGICAL EFFORTS WHICH ARE FRAGMENTED AND OVERLAPPING.

6. IN SOME CASES, SUCH AS THE AIRCRAFT INDUSTRY AND THE SHIPBUILDING INDUSTRY, THE ALLIANCE AS A WHOLE MAY NOW POSSESS A LARGER NUMBER OF FIRMS AND A LARGER PRODUCTIVE CAPACITY THAN CAN BE USED ECONOMICALLY TO PRODUCE THE QUANTITY OF ARMAMENTS
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THAT OUR COLLECTIVE DEFENCE BUDGETS OR THE EXPORT MARKET CAN ABSORB. THE REASON IS THAT ECONOMIC EFFICIENCY OF A PLANT DEPENDS ON DISTRIBUTION OF CAPITAL AND OVERHEAD COSTS OVER A LARGE VOLUME OF PRODUCTS AND WHEN THE VOLUMES OF PRODUCTS REQUIRED TO KEEP ALL OF THESE PLANTS EFFICIENT ARE ADDED, THEY EXCEED THE LEVELS OF PROCUREMENT OUR BUDGETS AND MARKETS CAN SUSTAIN. THE LIKELY CONSEQUENCE IS UNDERCAPITALIZATION, OR INSUFFICIENT INVESTMENT IN TOOLING OR NEW TECHNOLOGY, SO THAT TECHNOLOGICAL ADVANCE OF THE INDUSTRY IS IMPEDED. TO CORRECT SUCH SITUATIONS, TWO KINDS OF DEVELOPMENT WOULD BE NEEDED: THE FIRST IS A CONSOLIDATION OF THE INDUSTRY INTO FEWER UNITS; THE SECOND IS THE CONSOLIDATION OF THE OUTPUT INTO FEWER DIFFERENT PRODUCTS.

7. THE POINT IS MADE IN THE PO THAT THE QUALITATIVE OR TECHNOLOGICAL BALANCE WITH THE WARSAW PACT IS OF EVEN GREATER IMPORTANCE THAN THE QUANTITATIVE BALANCE, AND THAT OUR TECHNOLOGICAL LEAD IS BEING CHALLENGED. YET IN MANY CASES THE RESOURCES WHICH THE ALLIANCE AS A WHOLE DEVOTES TO TECHNOLOGICAL DEVELOPMENT ARE EXPENDED IN DUPLICATIVE OR OVERLAPPING EFFORTS RATHER THAN IN THE MOST EFFICIENT MANNER. THE LOSS INHERENT IN THIS SUPPLICATIVE AND UNCO-ORDINATED DEVELOPMENT IS OFTEN COMPOUNDED, WHEN MORE THAN VIABLE WEAPON FOR A GIVEN ROLE IS DEVELOPED, BY A FAILURE TO SELECT THE MOST COST-EFFECTIVE WEAPON FOR PROCUREMENT, AGAIN IN ORDER TO "PROTECT" NATIONAL TECHNOLOGICAL SKILLS.

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C O N F I D E N T I A L SECTION 2 OF 4 USNATO 1731

8. IT SEEMS TO ME THAT THERE IS A FUNDAMENTAL ISSUE TO BE FACED AS NATO ATTEMPTS TO FIND SATISFACTORY WAYS TO IMPROVE THIS SITUATION. THAT IS WHETHER, IN PRINCIPLE, WE ARE SEEKING TO ORGANIZE A MORE EFFICIENT EUROPEAN ARMAMENTS INDUSTRY TO PROVIDE EUROPEAN ARMAMENTS TO EUROPEAN FORCES, OR TO ORGANIZE A NATO WIDE ARMAMENTS INDUSTRY TO PROVIDE NATO-SIDE ARMAMENTS TO NATO WIDE ARMED FORCES. THIS QUESTION IS IN FACT POSED TOO SIMPLY AND THE ANSWER IS NOT ENTIRELY OBFIOUS. ON THE ONE HAND IT IS CLEAR THAT WE NEED NATO-WIDE ARMAMENTS STANDARDS SO THAT ALL OF THE FORCES OF THE ALLIANCE CAN OPERATE EFFECTIVELY TOGETHER AND CAN SUPPORT EACH OTHER LOGISTICALLY IF NECESSARY. IT IS ESPECIALLY TRUE THAT FORCES FROM NORTH AMERICAN MUST BE ABLE TO OPERATE EFFECTIVELY AND SHARE LOGISTIC SUPPORT WITH EUROPEAN FORCES BECAUSE NORTH AMERICAN FORCES ARE A MAJOR SOURCE OF REINFORCEMENT AND RESERVES FOR ALL SECTORS OF THE NATO DEFENCE. THE MAINTENANCE OF SEPARATE STANDARDS FOR EUROPEAN AND FOR NORTH AMERICAN ARMAMENTS WOULD SERIOUSLY COMPROMISE NATO DEFENCE EFFECTIVENESS. ON THE OTHER HAND, IT IS STRATEGICALLY IMPORTANT TO NATO AND ECONOMICALLY IMPORTANT TO ITS MEMBERS THAT THERE BE EFFECTIVE AND TECHNOLOGICALLY SATISFYING MULTINATIONAL PARTICIPA-

TION IN ARMAMENTS DEVELOPMENT AND PRODUCTION, AND THERE IS A CONCERN THAT SUCH PARTICIPATION ON THE PART OF SMALLER MEMBERS MAY BE RESTRAINED IN QUANTITY OR QUALITY BY THE DRIVE FOR ALLIANCE-WIDE STANDARDIZATION.

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9. WHAT WE NEED TO ACHIEVE IS HEALTHY, ADVANCED, EFFICIENT EUROPEAN AND NORTH AMERICAN AMRAMENTS INDUSTRIES AS COMPONENTS OF THE TOTAL ALLIANCE ARMAMENTS INDUSTRY, BUT THIS MUST NOT BE ALLOWED TO MEAN THAT EUROPEAN FORCES ARE EQUIPPED WITH EUROPEAN DESIGNS AND NORTH AMERICAN FORCES ARE EQUIPPED WITH NORTH AMERICAN DESIGNS. WE NEED ALLIANCE-WIDE STANDARDS WHICH ARE SOMETIMES SUPPLIED BY COMMON EQUIPMENT BEINGPRODUCED ON BOTH SIDES OF THE ATLANTIC, AND SOMETIMES BY SOME ITMES OF COMMON EQUIPMENT BEING PRODUCED ON SIDE OF THE ATLANTIC AND OTHER COMMON ITEMS ON THE OTHER SIDE. THESE COMMON STANDARDS MUST BE DERIVED FROM TECHNOLOGICAL ADVANCES AND WEAPONS DEVELOPMENTS OCCURRING ON BOTH SIDES OF THE ATLANTIC, ASSESSED AGAINST COMMON TACTICAL CONCEPTS BY AGREED CIRTERIA.

10. I DO NOT MEAN TO SUGGEST THAT ALL WEAPONS IN ALL ALLIED INVENTORIES MUST BE THE SAME. WHERE DIFFERENT MEMBERS OF THE ALLIANCE UNDERTAKE DIFFERENT MISSIONS WITHIN THE COMMON DEFENCE, THEIR INVENTORIES HOULD BE APPROPRIATELY SPECIALIZED. BUT THERE IS A DEGREE OF COMMONALITY WHICH MAKES GOOD OPERATIONAL, LOGISTIC AND ECONOMIC SENSE, AND THE PARTITIONING OR FRAGMENTATION OF THE INDUSTRY MUST NOT BE ALLOWED TO JEOPARDIZE THAT DEGREE OF COMMONALITY.

11. IT IS CLEAR THAT THE MEMBERS OF THIS ALLIANCE ARE INTERDEPENDENT FOR THEIR SECURITY, AND THAT THEY CANNOT AFFORD TO INVEST THEIR RESOURCES INEFFICIENTLY IN SUSTAINING THAT SECURITY. IN THE LONG RUN, MOREOVER, THE TECHNOLOGICAL AND PRODUCTIVE CAPABILITY OF THE ALLIANCE ARMAMENTS INDUSTRY IS A FUNDAMENTAL DETERMINANT OF OUR SECURITY.

12. A WAY MUST THEREFORE BE FOUND TO SATISFY THE LEGITIMATE NATIONAL ECONOMIC AND INDUSTRIAL GOALS OF MEMBERS WHILE AT THE SAME TIME ASSURING THAT THE ARMAMENTS TECHNOLOGY AND INDUSTRY OF THE ALLIANCE AS A WHOLE IS ADEQUATE AND EFFICIENT. THIS IS A DIFFICULT PROBLEM. IT HAS BEEN IMPLICIT IN MANY OF THE DISCUSSIONS WE HAVE HAD IN CNAD AND ELSEWHERE OF PARTICULAR ARMAMENTS ISSUES. IT HAS SELDOM BEEN ADDRESSED EXPLICITLY OR GENERALLY, HOWEVER, AND I BELIEVE THIS HAS INHIBITED OUR PROGRESS. THE PRUPOSE OF THE PO THEREFORE IS TO CALL FOR EXPLICIT CONSIDERATION OF THESE MATTERS.

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13. THE COUNCIL MAY WISH ONLY TO DISCUSS THIS MATTER GENERALLY. I VERY MUCH HOPE, HOWEVER, THAT THEY WILL RECOGNIZE ITS VERY GREAT IMPORTANCE FOR THE ALLIANCE, AGREE TO DEAL WITH IT IN DEPTH. IF SO, THE VARIOUS GENERALIZATIONS I HAVE MADE ABOVE MUST BE REPLACED WITH CAREFULLY ASSEMBLED FACT AND ANALYSIS, PREPARED PERHAPS SEQUENTIALLY FOR VARIOUS SEGMENTS OF THE ARMAMENTS INDUSTRY, AND A SERIES OF POLICY ISSUES MUST BE PROPOSED FOR COUNCIL CONSIDERATION. SUCH SUPPORT WILL REQUIRE A MUCH GREATER LEVEL OF SENIOR EFFORT THAN CAN BE PRODUCED BY BODIES MEETING TWICE OR FOUR TIMES PER YEAR. THE COUNCIL MIGHT THEREFORE WISH TO CREATE AN EXECUTIVE WORKING GROUP (EWG) COMPOSED OF SENIOR MEMBERS OF NATIONAL MISSIONS AND THE INTERNATIONAL STAFF, ANALAGOUS TO THE EWG ON THE STUDY OF ALLIANCE DEFENCE PROBLEMS FOR THE 1970S (AD.70) TO ORGANIZE, DIRECT AND REVIEW THE NECESSARY WORK AND PREPARE ISSUES FOR THE COUNCIL. ALTERNATIVELY, THE COUNCIL MAY WISH TO DELEGATE THEIR FUNCTIONS TO THE CNAD, IN WHICH CASE THE LATTER MUST CREATE SOME FORM OF EWG.

14. I BELIEVE THE SUBJECT CAN USEFULLY BE DIVIDED INTO THREE AREAS FOR ATTENTION. THE FIRST IS THE ALLEGED INEFFICIENCY IN OVERALL ALLIANCE TECHNOLOGY PROGRAMS AND THIS IS CLEARLY ONE FOR CNAD ATTENTION. THIS NEEDS CAREFUL DISGNOSIS BEFORE WE PRESCRIBE CURES. WE NEED TO DETERMINE HOW EXTENSIVE OVERLAP OR DUPLICATION OF EFFORT IS, IN WHAT FIELDS IT IS CONCENTRATED AND HOW WASTEFUL IT IS. THE CRITICAL REQUIREMENTS TO ADDRESS THIS DIAGNOSIS ARE:

(A) COMPREHENSIVE DATA ON THE SCOPE, CHARACTER
AND OBJECTIVES OF NATIONAL R & D PROGRAMS;

(B) CLASSIFICATION AND ANALYSIS OF THE DATA TO
DISCOVER AND DISPLAY THE EXTENT AND CHARACTER OF
OVERLAP;

(C) REVIEW OF THE ANALYSIS TO ASSESS ITS CONSEQUENCES.

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15. ONCE THE DIAGNOSIS IS IN HAND, WE NEED TO FORMULATE AND EVALUATE VARIOUS APPROACHES TO IMPROVEMENT. THESE COULD INCLUDE: THE AGREEMENT TO SHARE RESEARCH AND DEVELOPMENT (R&D) PLANS AND RESULTS MUCH EARLIER AND MORE EXTENSIVELY THAN AT PRESENT SO THAT EACH NATION'S SEPARATE R&D PROGRAMME DECISION CAN BE BETTER INFORMED; THE POSSIBILITY OF AGREEING TO SPECIALIZATION BY VARIOUS MEMBERS OR GROUPS OF MEMBERS IN SELECTED TECHNOLOGICAL FIELDS OR DEVELOPMENT AREAS, WITH ITS CONCOMITANT NECESSITY TO SHARE AND LICENCE THE FRUITS OF THE WORK; THE POSSIBILITY OF AGREEING TO CONDUCT AND BE GUIDED BY THE RESULTS OF MULTINATIONAL COMMON COMPETITIVE TESTING AND EVALUATION OF CANDIDATE TECHNOLOGIES AND SYSTEMS ACCORDING TO AGREED CRITERIA AND PROCEDURES, ETC.

16. THE CAND MIGHT WISH TO ESTABLISH A SPECIAL TASK GROUP (PERHAPS OPEN-ENDED) TO UNDERTAKE THIS WORK AND SELECT SOME PARTICULAR TECHNICAL FIELD FOR A PILOT STUDY. ALTERNATIVELY, IT COULD BE PARTITIONED INTO TASKS TO BE UNDERTAKEN BY THE ARMAMENTS GROUPS IF FIRM AGREEMENT CAN BE REACHED TO MAKE THE NECESSARY DATA AVAILABLE.

17. A SECOND AREA IS THE ASSESSMENT OF THE CURRENT HEALTH, MODERNITY, EFFICIENCY AND CAPACITY OF THE VARIOUS SEGMENTS OF ALLIANCE DEFENCE INDUSTRY (AIRFRAMES, ENGINES, MISSILES, SHIP-BUILDING, MUNITIONS....), AND THEIR PROGNOSIS FOR THE NEXT FEW
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YEARS. THIS COULD BE UNDERTAKEN IN COLLABORATION BETWEEN THE NIAG AND THE ECONOMICS COMMITTEE STARTING WITH A POLIT STUDY IN ONE FIELD. WE NEED TO EXAMINE WHAT CONSTITUTES A "HEALTHY" ARMAMENTS INDUSTRY IN THE SELECTED FIELD OR FIELDS; WHAT SIZE OF PLANT, VOLUME OF OUTPUT, LEVEL OF CAPITALIZATION, ETC. IS NEEDED? WHAT QUANTITIES OF DEFENCE PROCUREMENT CAN BE PROJECTED OVER THE NEXT DECADE IN THESE FIELDS, WHAT IS THE CAPACITY OF ALLIANCE PRODUCTIVE PALNT TODAY? COMBINED, THESE GIVE A SENSE OF WHERE TOTAL ALLIANCE CAPACITY MAY BE INADEQUATE AND WHERE EXCESSIVE AND HOW THE BREAKDOWN OF THE TOTAL PROCUREMENTS IN THESE FIELDS INTO DIFFERENT TYPES AFFECTS PRODUCTION EFFICIENCY.

18. I AM SURE YOU ARE AWARE THAT THE ERUOEAN ECONOMIC COMMUNITY HAS BEEN WRESTLING WITH ANALOGOUS PROBLEMS OF THE HEALTH OF NON-DEFENCE INDUSTRIES. THEY HAVE COMMISSIONED STUDIES IN PARTICULAR OF THE AERONAUTICAL INDUSTRY AND TECHNOLOGY, OF THE SHIPBUILDING INDUSTRY AND OF THE DATA PROCESSING INDUSTRY. THEIR COMMISSIONS HAVE IDENTIFIED SERIOUS HEALTH PROBLEMS, AND HAVE RECOMMENDED EXTENSIVE CO-ORDINATION OF DEVELOPMENT POLICIES AND RESTRUCTURING OF THE INDUSTRIAL BASE. THERE HAS AS YET BEEN LITTLE COMMUNITY ACTION ON THESE RECOMMENDATIONS. FOR THE FIRST TWO INDUSTRIES IT MAY WELL NOT BE SUFFICIENT TO ANALYZE OR DEAL WITH ONLY THE CIVIL COMPONENT,

AS MILITARY DEVELOPMENTS PROVIDE THE MAJOR ADVANCES IN TECHNOLOGY AND AN IMPORTANT SECTOR OF THE MARKET.

19. ONE POSSIBILITY FOR INITIAL ACTION BY NIAG AND THE ECONOMICS COMMITTEE COULD BE TO EXAMINE THE EEC COMMISSION REPORT ON AERONAUTICAL AND SHIPBUILDING INDUSTRIES AND TO EVALUATE HOW THEIR FINDINGS AND RECOMMENDATIONS WOULD BE MODIFIED OR ADAPTED IF THE SCOPE WERE ALTERED TO COVER THE ALLIANCE AND THE MILITARY SIDE OF THE INDUSTRIES.

20. A THIRD AREA HAS TO DO WITH THE IDENTIFICATION OF NATIONAL OBJECTIVES FOR THEIR ARMAMENTS INDUSTRIES AND THE ROLE THEY PLAY IN NATIONAL ECONOMIC AND INDUSTRIAL GOALS. THE ECONOMICS COMMITTEE MIGHT UNDERTAKE TO FORMULATE CAREFULLY DIRECTED QUESTIONS IN THIS AREA AND SOLICIT NATIONAL ANSWERS, CONCENTRATING, AT FIRST ON THE FIELD SELECTED FOR PILOT STUDY ABOVE.

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21. A FOURTH AREA IS THE IDENTIFICATION AND ILLUMINATION OF A SERIES OF POLICY ISSUES FOR COUNCIL CONSIDERATION, INCLUDING, FOR EXAMPLE:

- HOW DO WE RATIONALIZE THE NEED FOR EFFICIENCY IN THE OVERALL ALLIANCE DEFENCE INDUSTRY WITH THE NEEDS OF MEMBERS FOR NATIONAL DEFENCE INDUSTRIES OF ADEQUATE MAGNITUDE AND SCOPE?

- SHOULD IT BE NATL POLICY TO ENCOURAGE SPECIALIZATION BY INDIVIDUAL MEMBER NATIONS OR GROUPS OF MEMBER NATIONS IN SELECTED AREAS OF DEFENCE INDUSTRY AND TECHNOLOGY, WITH INCREASING INTERDEPENDENCE OF ALL MEMBERS?

- TO WHAT EXTENT AND IN WHAT MANNER DO NATIONAL ANTI-TRUST LAWS, NATIONAL SECURITY LAWS AND NATIONAL ECONOMIC POLICIES RESTRICT THE ABILITY OF GOVERNMENTS TO PLAN DEFENCE INDUSTRIAL SPECIALIZATION AND INTERDEPENDENCY?

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- SHOULD NATO ENCOURAGE THE DIVERSION OF NATIONAL RESOURCES INTO THE MODERNIZATION OF PLANT AND EQUIPMENT WITH DUE CONSIDERATION GIVEN TO THE IMPLICATIONS FOR PRESENT FORCES STRUCTURES?
- HOW IMPORTANT TO NATO SECURITY IS THE MAINTENANCE OF STAND-BY PRODUCTION CAPABILITY FOR KEY ARMAMENTS AND WHAT FINANCING SYSTEM (E.G. SUBSIDIES, COMMON FUNDING, ETC.) WOULD BE PREFERRED TO ENSURE THE MODERNIZATION AND MAINTENANCE OF SUCH CAPABILITY?
- IF IT SHOULD BE OUR POLICY TO MAKE THE AGGREGATE DEFENCE INDUSTRY OF NATO ADQUATE AND EFFICIENT, AND WIDELY DISGRUBUTED AMONGST THE MEMBERS, AND BEARING IN MIND THE DESIRES OF MEMBER NATIONS TO AVOID UNFAVOURABLE TRADE BALANCES, WHAT SORT OF OFFSETTING ARRANGEMENTS MAY BE NEEDED?
- COULD EXISITING OR PROPOSED MECHANISMS FOR REGULATION OR ADJUSTMENT OF TRADE BALANCES OUTSIDE OF ARMAMENTS BE EXPANDED OR ADAPTED TO HANDLE ARMAMENTS QUESTIONS AS WELL?

22. THE PREPARATION OF SUCH POLICH ISSUES FOR THE COUNCIL
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MUST CLEARLY DRAW UPON THE WORK OF SEVERAL BODIES, INCLUDING
IN PARTICULAR, THE CNAD AND THE ECONOMICS COMMITTEE.

23. I HOPE THAT THE COUNCIL AND/OR ITS APPROPRIATE
SUBSIDIARY BODIES WILL BE PREPARED TO TACKEL THIS ISSUE AS
EXTENSIVELY AS I HAVE OUTLINED. IF SO, THEY MAY WISH TO APPLY
THE CONSLUSIONS TO INDIVIDUAL ARMAMENTS ISSUES AS THEY ARISE.
THE RESULTS OF THESE INDIVIDUAL CASES COULD THEN BE FED BACK
AND USED IN FURTHER CONSIDERATION OF GENERAL ISSUE. I
BELIEVE THAT AT THE VERY LEAST, HOWEVER, DEBATE ON THE TOPICS
I HAVE RAISED IS ESSENTIAL IN ORDER TO CLARIFY AND THE UNDER-
LYING ISSUES IN WHOSE PERSPECTIVE INDIVIDUAL DECISIONS MUST
BE MADE.

SIGNED: G.L. TUCKER. END QUOTE. RUMSFELD

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